# LEGISLATIVE SERVICES AGENCY OFFICE OF FISCAL AND MANAGEMENT ANALYSIS

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## FISCAL IMPACT STATEMENT

**LS 6262 NOTE PREPARED:** Feb 7, 2003 **BILL NUMBER:** HB 1465 **BILL AMENDED:** Feb 6, 2003

**SUBJECT:** Public Safety Officers' Survivors Benefits.

FIRST AUTHOR: Rep. Lawson L

BILL STATUS: CR Adopted - 1<sup>st</sup> House

FIRST SPONSOR:

FUNDS AFFECTED: X GENERAL IMPACT: Local

X DEDICATED FEDERAL

<u>Summary of Legislation:</u> (Amended) This bill provides that the unit of local government that employed a member of the 1925 Police Pension Fund, the 1937 Firefighters' Pension Fund, the 1953 Police Pension Fund, the 1977 Police Officers' and Firefighters' Pension Fund, or a county that employed a sheriff or a county police officer who dies in the line of duty shall offer to provide and pay for health insurance coverage for the member's surviving spouse and dependent children with certain conditions. The bill provides that the health insurance provided to a surviving spouse and child must be equal in coverage to that offered to active members.

Effective Date: July 1, 2003.

## **Explanation of State Expenditures:**

## **Explanation of State Revenues:**

Explanation of Local Expenditures: (Revised) This bill requires that units of local government shall offer to provide health insurance coverage to survivors of officers killed in the line of duty. The bill would increase the cost incurred by local units for providing health care benefits to survivors of police and fire employees who died in the line of duty. The minimum cost of the bill is estimated to be approximately \$444,000 annually. Several cost ranges are provided below based on: (1) the premium cost of three separate employee health plans; and (2) the distribution of coverage among survivors. Under the provisions of this bill, the cost of benefits would be borne by the unit of local government that employed a member of one of the identified funds who died in the line of duty. The total cost may be lower than the estimates if survivors decline health insurance coverage. However, it is unlikely that an individual would decline free health insurance as provided

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in this bill.

The number of survivors of sheriffs and county police officers killed in the line of duty is unknown. Indiana Sheriff Association staff estimate that fewer than 10 sheriff or county police officers have died in the line of duty over the past five years. For the purpose of this analysis, it is assumed that there are a total of 15 survivors of these officers that meet the criteria of this bill. It is assumed that of these 15 survivors, 5 are children. (Note: More complete data has been requested from PERF regarding the number of survivors of county sheriff or police officers and the note will be updated when information is available.)

Currently, there are 79 known survivors and an additional 15 estimated individuals who may qualify for insurance coverage under the bill. Fourteen survivors are identified as children, and five additional are estimated to be children. Children are eligible for the healthcare benefit until the age of 18, the age of 23 if enrolled in and currently attending secondary school, or for the duration of the child's physical or mental disability. However, the ages of the identified children are unknown. Therefore, the estimated cost may be lower depending upon the eligibility of these individuals. The minimum cost range would apply if all survivors selected single coverage. The maximum cost range applies if all survivors, less the identified children, select family coverage. The middle cost range applies if the distribution of coverage among qualifying survivors is similar to state employees.

# Cost Estimate for State Health Insurance -

- (1) All survivors select single coverage The estimated cost would be approximately \$444,000 annually.
- (2) All survivors select family coverage, identified children assumed part of a family plan The estimated cost would be approximately \$928,000 annually.
- (3) Distribution of coverage among qualifying survivors is similar to that for state employees The estimated cost would be approximately \$875,000 annually.

# Cost Estimate for Local Buy-in to State Health Insurance -

- (1) All survivors select single coverage The estimated cost would be approximately \$606,000 annually.
- (2) All survivors select family coverage, identified children assumed part of a family plan The estimated cost would be approximately \$1.3 M annually.
- (3) Distribution of coverage among qualifying survivors is similar to that for state employees The estimated cost would be approximately \$1.2 M annually.

### Cost Estimate for Insurance based on City of Indianapolis Rates -

- (1) All survivors select single coverage The estimated cost would be approximately \$597,000 annually.
- (2) All survivors select family coverage, identified children assumed part of a family plan The estimated cost would be approximately \$1.4 M annually.
- (3) Distribution of coverage among qualifying survivors is similar to that for state employees The estimated cost would be approximately \$1.3 M annually.

*Background:* Based on research by the Public Employees' Retirement Fund (PERF), there are 79 survivors of members of the specified pension funds who died in the line of duty. In addition, the bill includes survivors of sheriffs and county police. It is estimated that there are approximately 15 survivors of these individuals. The cost ranges above are based on insurance coverage for 94 survivors.

Three cost scenarios are provided for these survivor benefits. Health insurance cost estimates use average costs for: (1) state health insurance plans, (2) local policies purchased under P.L.286-2001 through state

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insurance providers, and (3) health insurance costs for the City of Indianapolis.

Each cost scenario has three estimates reflecting the following variations: (1) all survivors sign up for single coverage, (2) all survivors sign up for family coverage - except identified children who are assumed to be covered by another party's family plan, and (3) a distribution similar to state employees.

These estimates assume that the premium cost of single and family health insurance coverage provided by local units is equivalent to the average single and family premium cost of the respective health plans. Premiums for health coverage provided by local units vary depending upon the size of the insured group and the claims experience of the group. Thus, actual expenses may be higher or lower than these estimates.

#### Insurance Rates:

*State Plan* - On average, the CY 2003 state health insurance rate for single coverage is approximately \$4,700, and family coverage is approximately \$12,400.

Local Plan through State Providers- On average, the CY 2003 state health insurance rate for single coverage is approximately \$6,400, and family coverage is approximately \$17,300.

City of Indianapolis Plan - On average, the CY 2003 health insurance rate for single coverage is approximately \$6,400, and family coverage is approximately \$18,400.

## **Explanation of Local Revenues:**

## **State Agencies Affected:**

Local Agencies Affected: Local Government Units.

<u>Information Sources:</u> Tom Parker, Public Employees' Retirement Fund, 233-4146; Patti Vennemann, Human Resources Division, City of Indianapolis, (317) 327-5653; Doug Gossard, Indiana Sheriff's Association, 317-356-3633.

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